

Message Text

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ACTION EUR-12

INFO OCT-01 EA-10 ISO-00 SSO-00 CIAE-00 DODE-00
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TO SECSTATE WASHDC IMMEDIATE 1123
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DIA WASHDC

C O N F I D E N T I A L MOSCOW 09246

E.O. 11652: GDS
TAGS: EAIR, CGEN, UR, US,KS
SUBJECT: DOWNED KOREAN AIRLINER: PILOT AND NAVIGATOR

REF: (A) STATE 105887, (B) MOSCOW 8913, (C) MOSCOW 8794

1. POL COUNSELOR MET APRIL 27 WITH MFA COUNSELOR ISAKOV
(THE MOST SENIOR OFFICIAL AVAILABLE IN THE ABSENCE, DUE
TO ILLNESS, OF KOMPLEKTOV, FEDOSEYEV, AND SOKOLOV) AND
RAISED ORALLY THE QUESTION OF FORMALIZING USG REPRESENTA-
TION OF ROKG INTERESTS REGARDING THE REMAINING ISSUES
RELATING TO THE DOWNED KOREAN AIRCRAFT. AT THE SAME TIME,
POL COUNSELOR REPEATED REQUEST FOR ACCESS TO THE TWO
CREWMEN. POL COUNSELOR MADE FOLLOWING POINTS:

--T THE ROKG HAS ASKED, UNDER ARTICLE 46 OF THE VIENNA
CONVENTION, THAT THE USG REPRESENT THEM IN THE USSR ON
MATTERS REGARDING THE DOWNED AIRCRAFT;

--THAT THE USG IS PREPARED TO DO SO;

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--THAT SHOULD THE SOVIET GOVERNMENT THINK IT USEFUL IN
THIS CASE, WE WOULD BE WILLING TO EXCHANGE NOTES TO THIS
EFFECT WITH THE MINISTRY;

--THAT THE USG, HOWEVER, IS WILLING TO CONTINUE COOPERA-
TION ON AN INFORMAL BASIS, IF THAT IS PREFERRED, TO ARRANGE
REPATRIATION OF THE CREW MEMBERS, CARGO, AND EVENTUALLY

THE AIRCRAFT ITSELF;

--THAT WE HAVE REQUESTED, VIA TELEPHONE CONVERSATION
WITH FIRST FAR EAST DIVISION CHIEF KAPITSA, ACCESS TO
THE DETAINED CREWMEN BY AN AMERICAN CONSULAR OFFICER.

2. ISAKOV, ACKNOWLEDGING THAT HE KNEW OF THE REQUEST
TO KAPITSA REGARDING ACCESS (MOSCOW 9050), STATED THAT
HE WOULD PASS ON THE POL COUNSELOR'S REMARKS, BUT STATED
THAT HIS FIRST IMPRESSION WAS THAT OUR INTERPRETATION
OF THE APPLICABILITY OF ARTICLE 46 OF THE VIENNA
CONVENTION IN THIS CASE WAS "ARTIFICIAL AND FORCED."

3. MEANWHILE, WE HAVE PRESSED KAPITSA'S OFFICE REPEATEDLY
FOR REPLY TO OUR REQUEST FOR CONSULAR ACCESS TO KAL
PILOT AND NAVIGATOR AND FOR INFORMATION REGARDING LIKELY
DURATION OF INVESTIGATION. ALTHOUGH OFFICIAL IN
KAPITSA'S OFFICE HAS INDICATED THAT WE WOULD HAVE ANSWER
SOON, NONE HAS BEEN SUPPLIED AS OF COB TODAY.

4. COMMENT: IN VIEW OF THE ABOVE, EMBASSY STRONGLY
DOUBTS WHETHER THE SOVIETS WISH TO EXCHANGE NOTES. IT
APPEARS THAT THEY WOULD MUCH PREFER TO HANDLE THE WHOLE
THING ON AN INFORMAL BASIS, PROBABLY BECAUSE OF THE
CONSIDERATIONS DESCRIBED IN REFTEL C. WE THEREFORE
RECOMMEND THAT WE CONTINUE TO HANDLE THE REMAINING
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ISSUES ON AN INFORMAL BASIS SO LONG AS SOVIETS DO NOT
ATTEMPT TO DENY US DE FACTO ROLE OF REPRESENTING SOUTH
KOREAN INTERESTS. TOON

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Message Attributes

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